

Financial and Performance Audits General Obligation Bond Fund (Measure MM) June 30, 2024

MiraCosta Community College District



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Financial Audit General Obligation Bond Fund (Measure MM) June 30, 2024

MiraCosta Community College District



# **Independent Auditor's Report**

Board of Trustees and the Independent Citizens' Bond Oversight Committee MiraCosta Community College District Oceanside, California

# **Report on the Audit of the Financial Statements**

#### **Opinion**

We have audited the financial statements of the General Obligation Bond Fund (Measure MM) of MiraCosta Community College District (the District), as of and for the year ended June 30, 2024, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the General Obligation Bond Fund (Measure MM) of MiraCosta Community College District, as of June 30, 2024, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

# **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the General Obligation Bond Fund (Measure MM), and do not purport to, and do not, present fairly the financial position of the District as of June 30, 2024, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 23, 2024, on our consideration of the General Obligation Bond Fund (Measure MM) of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the General Obligation Bond Fund (Measure MM) of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the General Obligation Bond Fund (Measure MM) of the District's internal control over financial reporting and compliance.

Rancho Cucamonga, California

Esde Sailly LLP

December 23, 2024

# MiraCosta Community College District General Obligation Bond Fund (Measure MM)

Balance Sheet June 30, 2024

Assets Investments Accounts receivable Due from other funds	\$ 132,780,988 1,809,346 216,725
Total assets	\$ 134,807,059
Liabilities and Fund Balance	
Liabilities Accounts payable Due to other funds	\$ 14,078,236 49,161
Total liabilities	14,127,397
Fund Balance Restricted for capital projects	120,679,662
Total liabilities and fund balance	\$ 134,807,059

# MiraCosta Community College District General Obligation Bond Fund (Measure MM)

Statement of Revenues, Expenditures, and Changes in Fund Balance Year ended June 30, 2024

Revenues Interest income Change in fair value of investments	\$ 6,500,802 3,730,239
Total revenues	10,231,041
Expenditures	
Supplies and materials	193,812
Services and operating expenditures	56,822
Capital outlay	82,174,667
Total expenditures	82,425,301
Net Change in Fund Balance	(72,194,260)
Fund Balance - Beginning	192,873,922
Fund Balance - Ending	\$ 120,679,662

# Note 1 - Summary of Significant Accounting Policies

The accounting policies of the MiraCosta Community College District's (the District) General Obligation Bond Fund (Measure MM) conform to accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB). The District's General Obligation Bond Fund (Measure MM) accounts for financial transactions in accordance with the policies and procedures of the California Community Colleges *Budget and Accounting Manual*.

#### **Financial Reporting**

The financial statements include only the General Obligation Bond Fund (Measure MM) of the District used to account for Measure MM projects. This Fund was established to account for the receipt of proceeds of general obligation bond issuances and the expenditures of the proceeds under Measure MM. These financial statements are not intended to present fairly the financial position and the changes in financial position of the District in accordance with accounting principles generally accepted in the United States of America.

# **Fund Accounting**

The operations of the General Obligation Bond Fund (Measure MM) are accounted for in a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, and expenditures. Resources are allocated to, and accounted for, in the fund based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

# **Basis of Accounting**

The General Obligation Bond Fund (Measure MM) is accounted for using a flow of current financial resources measurement focus and the modified accrual basis of accounting. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. The statement of revenues, expenditures, and changes in fund balance reports on the sources (revenues and other financing sources) and uses (expenditures and other financing uses) of current financial resources.

# **Budgets and Budgetary Accounting**

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for all governmental funds. The District's governing board adopts an operating budget in accordance with State law. A public hearing must be conducted to receive comments prior to adoption. The District's governing board satisfied these requirements. The Board revises this budget during the year to give consideration to unanticipated revenues and expenditures primarily resulting from events unknown at the time of budget adoption. The District employs budget control by minor object. Expenditures cannot legally exceed appropriations by major object account.

MiraCosta Community College District General Obligation Bond Fund (Measure MM) Notes to Financial Statements June 30, 2024

#### **Encumbrances**

The District utilizes an encumbrance accounting system under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation. Encumbrances are liquidated when the commitments are paid and all outstanding encumbrances lapse at June 30.

#### **Estimates**

The preparation of financial statements in accordance with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates, and those differences could be material.

#### **Fund Balance**

As of June 30, 2024, the fund balance was classified as follows:

**Restricted** - amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation, or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

## Note 2 - Investments

# **Policies and Practices**

The District is authorized under California *Government Code* and the District's investment policy to make direct investments in local agency bonds, notes, or warrants within the State; U.S. Treasury instrument; registered State warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreement; medium-term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security; and collateralized mortgage obligations.

## **Investment in County Treasury**

In accordance with the *Budget and Accounting Manual*, the District maintains substantially all of its cash in the County Treasury as part of the common investment pool. The District is considered to be an involuntary participant in an external investment pool. The fair value of the District's investment in the pool is reported in the accompanying financial statements at amounts based upon the District's pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis. Positions in this investment pool are not required to be categorized within the fair value hierarchy.

#### **General Authorizations**

Limitations as they relate to interest rate risk, credit risk, and concentration of credit risk are indicated in the schedules below:

Authorized Investment Type	Maximum Remaining Maturity	Maximum Percentage of Portfolio	Maximum Investment in One Issuer
Local Agency Bonds, Notes, Warrants Registered State Bonds, Notes, Warrants U.S. Treasury Obligations U.S. Agency Securities Banker's Acceptance Commercial Paper Negotiable Certificates Of Deposit Repurchase Agreements Reverse Repurchase Agreements Medium-Term Corporate Notes Mutual Funds Money Market Mutual Funds Mortgage Pass-Through Securities County Pooled Investment Funds	5 years 5 years 5 years 5 years 180 days 270 days 5 years 1 year 92 days 5 years N/A N/A 5 years N/A	None None None None 40% 25% 30% None 20% of base 30% 20% 20% None	None None None None 30% 10% None None None None None None None None
Local Agency Investment Fund (LAIF) Joint Powers Authority Pools	N/A N/A	None None	None None

#### **Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increase interest rates. The District manages its exposure to interest rate risk by investing in the San Diego County Treasury Investment Pool. The District maintains a General Obligation Bond Fund (Measure MM) investment of \$132,780,988 with the San Diego County Treasury Investment Pool, with an average maturity of 449 days.

# MiraCosta Community College District General Obligation Bond Fund (Measure MM) Notes to Financial Statements

June 30, 2024

#### **Credit Risk**

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The District's investment in the San Diego County Treasury Investment Pool was rated AA+ by Fitch Rating, Inc., as of June 30, 2024.

#### Note 3 - Accounts Receivable

Accounts receivable at June 30, 2024, consisted of the following:

Interest \$ 1,809,346

#### Note 4 - Interfund Transactions

Interfund receivable (due from) balance at June 30, 2024, was as follows:

A balance of \$216,725 is due from the Capital Outlay Projects Fund to the General Obligation Bond Fund (Measure MM) for various reimbursement of expenditures.

Interfund payable (due to) balance at June 30, 2024, was as follows:

A balance of \$49,161 is due to the Capital Outlay Projects Fund from the General Obligation Bond Fund (Measure MM) for the transfer of qualified projects costs.

# Note 5 - Accounts Payable

Accounts payable at June 30, 2024, consisted of the following:

Capital outlay <u>\$ 14,078,236</u>

# Note 6 - Expenditures by Projects

Expenditures classified by project as of June 30, 2024, was as following:

	Total
Project Name	Expenditures
	6 4 272 700
Bond Program Management	\$ 1,372,789
Building 1100 New Student Services	640
Building 1300 New Chemistry & Biotech	21,533,449
Building 1400 New Student Services	11,417,249
Building 2800 New Arts/Media	11,732,466
Building 5000 New Gymnasium	10,612,373
Building 5100 New Allied Health Building	7,517,573
Building D New Student Services	4,000
Campus Security Camera Project	28,650
Miscellaneous Building Enhancement Project	13,288
New Parking Lot 5A PV Tennis Building	500
Renovation Building 100 Library	2,415
Renovation Building 1000 Admin	343,886
Renovation Building 1200 Library	15,279,278
Renovation Building 3000 Classrooms	2,004,908
Renovation Building 3400 Student Center	238,137
Renovation Building 3700 Classrooms	307,335
Renovation Central Campus Quad	1,053
Wayfinding/Signage	14,941
,	371
Temporary Housing	
	\$ 82,425,301

#### Note 7 - Bonded Debt

On November 8, 2016, the voters of the District approved Measure MM, which allowed the District to issue \$455,000,000 of general obligation bonds to be used to finance the acquisition, construction, modernization, and equipping of District sites and facilities, prepay the 2015 Lease, and to pay the cost of issuance associated with the Bonds. The debt is being paid by the District's Bond Interest and Redemption Fund.

# **Series A General Obligation Bonds**

In September 2017, the District issued the Election of 2016 General Obligation Bonds, Series A in the amount of \$100,000,000. The bonds have a final maturity which occurs on August 1, 2042, with interest rates from 3.00% to 5.00%. The bonds were issued as current interest bonds. The bonds were issued to finance the acquisition, construction, modernization, and equipping of District sites and facilities, prepay the 2015 Lease/Purchase Agreement and pay the cost of issuing the bonds. At June 30, 2024, the principal balance outstanding was \$56,045,000.

## **Series B General Obligation Bonds**

In September 2020, the District issued the Election of 2016 General Obligation Bonds, Series B in the amount of \$255,000,000. The bonds have a final maturity which occurs on August 1, 2045, with interest rates from 0.15% to 4.00%. The bonds were issued as current interest bonds. The bonds were issued to finance the acquisition, construction, modernization, and equipping of District sites and facilities and pay the cost of issuing the bonds. At June 30, 2024, the principal balance outstanding was \$204,330,000.

# **Series C General Obligation Bonds**

In November 2022, the District issued the Election of 2016 General Obligation Bonds, Series C in the amount of \$100,000,000. The bonds have a final maturity which occurs on August 1, 2042, with interest rates from 4.13% to 5.00%. The bonds were issued as current interest bonds. The bonds were issued to finance the acquisition, construction, modernization, and equipping of District sites and facilities and pay the cost of issuing the bonds. At June 30, 2024, the principal balance outstanding was \$98,895,000.

The outstanding general obligation bonded debt is as follows:

Issue Date	Maturity Date	Interest Rate	Original Issue	Bonds Outstanding ginning of Year	Issued	-	Redeemed	Bonds Outstanding End of Year
9/12/2017 9/8/2020 11/9/2022	8/1/2042 8/1/2045 8/1/2042	3.00% - 5.00% 0.15% - 4.00% 4.13% - 5.00%	\$ 100,000,000 255,000,000 100,000,000	\$ 56,680,000 219,475,000 100,000,000	\$ - - -	\$	(635,000) (15,145,000) (1,105,000)	\$ 56,045,000 204,330,000 98,895,000
				\$ 376,155,000	\$ -	\$	(16,885,000)	\$ 359,270,000

The general obligation bonds mature through 2046 as follows:

10		Current Interest to	
Fiscal Year	Principal	Maturity	Total
2025	\$ 9,925,000	\$ 13,055,482	\$ 22,980,482
2026	7,270,000	12,648,807	19,918,807
2027	7,035,000	12,318,682	19,353,682
2028	7,935,000	11,976,582	19,911,582
2029	8,890,000	11,593,082	20,483,082
2030-2034	60,975,000	50,680,557	111,655,557
2035-2039	93,695,000	35,447,897	129,142,897
2040-2044	121,200,000	17,003,876	138,203,876
2045-2046	42,345,000	1,400,750	43,745,750
Total	\$ 359,270,000	\$ 166,125,715	\$ 525,395,715

# Note 8 - Commitments and Contingencies

# **Construction Commitments**

As of June 30, 2024, the General Obligation Bond Fund (Measure MM) had the following commitments with respect to unfinished projects:

Capital Projects	Remaining Construction Commitment		Expected Date of Completion	
Production of the				
District-wide	٠ ٨	1 102 210	D 2027	
Bond Program Management	\$ 2	1,102,218	December 2027	
Oceanside Campus				
Building 2800 New Arts/Media	4	4,577,058	March 2025	
Campus-wide Utility Infrastructure		106,787	April 2026	
New Allied Health Building		262,455	February 2025	
New Building 1300 Chemistry & Biotech Building	(	3,343,478	March 2025	
New Building 1400 Student Services Building	4	4,425,580	June 2025	
New Building 5000 Gymnasium Building		334,809	February 2025	
Path of Travel		8,206	October 2026	
Renovation Building 1000 Admin		110,462	January 2025	
Renovation Building 1200 Library		459,333	December 2024	
Renovation Building 3000 Series		1,030,459	October 2026	
Renovation Building 4500 Science		4,000	December 2027	
Swing Space		141,230	December 2026	
Wayfinding/Signage		7,925	August 2026	
San Elijo Campus				
Building Enhancement Project		4,410	February 2025	
	\$ 15	5,918,410		

# Litigation

The District is not currently a party to any legal proceedings related to the General Obligation Bond Fund (Measure MM) at June 30, 2024.



Independent Auditor's Report General Obligation Bond Fund (Measure MM) June 30, 2024

MiraCosta Community College District



# Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

Board of Trustees and the Independent Citizens' Bond Oversight Committee MiraCosta Community College District Oceanside, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the General Obligation Bond Fund (Measure MM) of MiraCosta Community College District (the District), as of and for the year ended June 30, 2024, and the related notes to the financial statements and have issued our report thereon dated December 23, 2024.

#### **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the General Obligation Bond Fund (Measure MM), and do not purport to, and do not, present fairly the financial position of the District as of June 30, 2024, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

## **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's General Obligation Bond Fund (Measure MM) financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

# **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's General Obligation Bond Fund (Measure MM) financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rancho Cucamonga, California

Gede Sailly LLP

December 23, 2024

# MiraCosta Community College District General Obligation Bond Fund (Measure MM) Financial Statement Findings

June 30, 2024

None reported.

# MiraCosta Community College District General Obligation Bond Fund (Measure MM) Summary Schedule of Prior Audit Findings June 30, 2024

There were no audit findings reported in the prior year's Schedule of Findings and Questioned Costs.

# MiraCosta Community College District General Obligation Bond Fund (Measure MM) Additional Recommendations June 30, 2024

None noted.



Performance Audit General Obligation Bond Fund (Measure MM) June 30, 2024

MiraCosta Community College District



#### **Independent Auditor's Report on Performance**

Board of Trustees and the Independent Citizens' Bond Oversight Committee MiraCosta Community College District Oceanside, California

We were engaged to conduct a performance audit of MiraCosta Community College District's (the District) General Obligation Bond Fund (Measure MM) for the year ended June 30, 2024.

We conducted this performance audit in accordance with generally accepted government auditing standards issued by the Comptroller General of the United States (*Government Auditing Standards*). Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

# **Audit Authority/Purpose**

The general obligation bonds associated with Measure MM were issued pursuant to the Constitution and laws of the State of California (the State), including the provisions of Chapters 1 and 1.5 of Part 10 of the California *Education Code*, and other applicable provisions of law. The bonds are authorized to be issued by a resolution adopted by the Board of Supervisors of the County, pursuant to a request of the District made by a resolution adopted by the Board Trustees of the District on June 22, 2017 and July 20, 2017, collectively known as "The Resolution".

The District received authorization from an election held on November 8, 2016 to issue bonds of the District in an aggregate principal amount not to exceed \$455,000,000 to finance the acquisition, construction, modernization, and equipping of District sites and facilities, prepay the 2015 Lease, and to pay the cost of issuance associated with the Bonds approved by eligible voters within the District. The proposition required approval by at least 55% of the votes cast by eligible voters within the District (the 2016 Authorization). The bonds represent the first, second, and third series of the authorized bonds to be issued under the 2016 Authorization.

#### **Purpose**

The net proceeds of the Bonds issued under the 2016 Authorization will be used for the purposes specified in the District bond proposition submitted at the Election, which include the financing of the construction and modernization of certain District property and facilities, the acquisition of equipment, to pay the costs of issuance associated with the Bonds and to prepay the 2015 Lease. The proceeds from the Bonds are to be used for projects such as upgrade classrooms and career training facilities for science, healthcare, technology, advanced manufacturing, other growing local industries, provide job training/placement to Navy/Marines/other veterans, improve access to affordable higher education to local students, improve disabled access, and repair, construct, acquire classrooms, facilities, sites/equipment. All projects to be funded under the General Obligation Bond Fund (Measure MM) must be included in the Board of Trustees' approved Facilities Master Plan, which details the scope of work to be done for each project.

# Authority

On November 7, 2000, California voters approved Proposition 39, the Smaller Classes, Safer Schools and Financial Accountability Act. Proposition 39 amended portions of the California Constitution to provide for the issuance of general obligation bonds by the District, "for the construction, reconstruction, rehabilitation, or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of rental property for school facilities", upon approval by 55% of the electorate. In addition to reducing the approval threshold from two-thirds to 55%, Proposition 39 and the enacting legislation (AB 1908 and AB 2659) requires the following accountability measures as codified in *Education Code* Sections 15278-15282:

- 1. Requires that the proceeds from the sale of the bonds be used only for the purposes specified in Article XIIIA, Section 1(b)(3)(C) of the California Constitution, and not for any other purpose, including teacher and administrator salaries and other district operating expenses.
- The District must list the specific facilities projects to be funded in the ballot measure, and must certify that the governing board has evaluated safety and information technology needs in developing the project list.
- 3. Requires the District to appoint a citizens' oversight committee.
- 4. Requires the District to conduct an annual independent financial audit and performance audit in accordance with the *Government Auditing Standards* issued by the Comptroller General of the United States of the bond proceeds until all of the proceeds have been expended.
- 5. Requires the District to conduct an annual independent performance audit to ensure that the funds have been expended only on the specific projects listed.

#### **Objectives of the Audit**

Our audit was limited to the objectives listed below which includes determining the compliance with the performance requirements as referred to in Proposition 39 and outlined in Article XIIIA, Section 1(b)(3)(C) of the California Constitution. Management is responsible for the District compliance with those requirements.

- Determine whether expenditures charged to the General Obligation Bond Fund (Measure MM)
  have been made in accordance with the bond project list approved by the voters through the
  approval of Measure MM.
- Determine whether salary transactions, if any, charged to the General Obligation Bond Fund (Measure MM) were in support of Measure MM and not for District general administration or operations.

# Scope of the Audit

The scope of our performance audit covered the period of July 1, 2023 to June 30, 2024. The population of expenditures tested included all object and project codes associated with the bond projects. The propriety of expenditures for capital projects and maintenance projects funded through other State or local funding sources, other than proceeds of the bonds, were not included within the scope of the audit. Expenditures incurred subsequent to June 30, 2024, were not reviewed or included within the scope of our audit or in this report.

In planning and performing our performance audit, we obtained an understanding of the District's internal control in order to determine if the internal controls were adequate to help ensure the District's compliance with the requirements of Proposition 39 and outlined in Article XIIIA, Section 1(b)(3)(C) of the California Constitution but not for the purpose of expressing an opinion of the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

# Methodology

We obtained the general ledger and the project expenditure reports prepared by the District for the fiscal year ended June 30, 2024, for the General Obligation Bond Fund (Measure MM). Within the fiscal year audited, we obtained the actual invoices, purchase orders and other supporting documentation for a sample of expenditures to ensure compliance with the requirements of Article XIIIA, Section 1(b)(3)(C) of the California Constitution and Measure MM as to the approved bond projects list. We performed the following procedures:

- 1. We identified expenditures and projects charged to the general obligation bond proceeds by obtaining the general ledger and project listing.
- 2. We selected a sample of expenditures using the following criteria:
  - a) We considered all expenditures recorded in all object codes.
  - b) We considered all expenditures recorded in all projects that were funded from July 1, 2023 through June 30, 2024 from Measure MM bond proceeds.

- c) We selected all expenditures that were individually significant expenditures. Individually significant expenditures were identified based on our assessment of materiality.
- d) For all items below the individually significant threshold identified in item 2c, judgmentally selected expenditures based on risk assessment and consideration of coverage of all object codes and projects for the period starting July 1, 2023 and ending June 30, 2024.
- 3. Our sample included transaction totaling \$61,115,222. This represents 74% of the total expenditures of \$82,425,301.
- 4. We reviewed the actual invoices and other supporting documentation to determine that:
  - a) Expenditures were supported by invoices with evidence of proper approval and documentation of receipting goods or services.
  - b) Expenditures were supported by proper bid documentation, as applicable.
  - c) Expenditures were expended in accordance with voter-approved bond project list.
  - d) Bond proceeds were not used for salaries of administrators or other operating expenses of the District.
- 5. We determined that the District has met the compliance requirement of Measure MM if the following conditions were met:
  - a) Supporting documents for expenditures were aligned with the voter-approved bond project list.
  - b) Expenditures were not used for salaries of administrators or other operating expenses of the District.

The results of our tests indicated that the District expended General Obligation Bond Fund (Measure MM) funds only for the specific projects approved by the voters, in accordance with Proposition 39 and outlined in Article XIIIA, Section 1(b)(3)(C) of the California Constitution.

#### **Audit Results**

The results of our tests indicated that, in all material respects, MiraCosta Community College District has properly accounted for the expenditures held in the General Obligation Bond Fund (Measure MM) and that such expenditures were made for authorized Bond projects.

This report is intended solely for the information and use of the District, Board of Trustees, and Independent Citizens' Bond Oversight Committee and is not intended to be and should not be used by anyone other than these specified parties.

Rancho Cucamonga, California

The Sailly LLP

December 23, 2024

# MiraCosta Community College District General Obligation Bond Fund (Measure MM) Findings, Recommendations, and Views of Responsible Officials June 30, 2024

None reported.

# MiraCosta Community College District General Obligation Bond Fund (Measure MM) Additional Recommendations June 30, 2024

None noted.